

# CANADA ACCOUNT ANNUAL REPORT FOR THE GOVERNMENT OF CANADA YEAR ENDING MARCH 31, 2017



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#### Overview

Under Section 23 of the *Export Development Act* ("the Act"), the Government of Canada (the "Government" or the "Crown") is able to authorize support for transactions which, on the basis of Export Development Canada's ("EDC" or the "Corporation") risk management practices, would not be supported under EDC's Corporate Account but are in the national interest. Such transactions are referred to as Canada Account transactions. The Government effectively assumes the associated financial risks for Canada Account transactions by providing all monies required for any transaction from the Consolidated Revenue Fund ("CRF"). However, Canada Account transactions are assessed, entered into and managed by EDC, and are structured the same as Corporate Account transactions in that, for example, loans are fully repayable, are subject to interest and fees and policies are subject to premiums and fees. Other than investment transactions, Canada Account transactions can consist of transactions or classes of transactions that EDC has the power to enter into pursuant to Section 10 of the Act, including business in all of EDC's product categories (financing, credit insurance, financial institutions insurance, contract insurance and bonding, and political risk insurance).

## **Authority**

Pursuant to Section 23 of the Act, the Minister of International Trade ("the Minister"), with the concurrence of the Minister of Finance, may authorize EDC to undertake certain financial and contingent liability transactions. Transactions exceeding \$50 million or those of a sensitive nature are first referred to Cabinet for approval-in-principle.

Section 24(1) of the Act allows Canada Account to have up to an aggregate of \$20 billion in contingent liabilities (i.e.: insurance policies, guarantees and other contingent arrangements), outstanding commitments to borrowers and outstanding principal amounts owed by borrowers. (See Management's Discussion and Analysis, Position against Statutory Limit). All monies required by the Corporation to discharge its obligations under Canada Account are paid to the Corporation by the Minister of Finance, out of the CRF. Such monies are accounted for separately and do not impinge on the Corporation's borrowing limits.

In 2010, the Government of Canada amended Section 23 of the Act to clarify EDC's authority to undertake debt restructurings on behalf of the Government for Canada Account transactions, in the same manner that the Corporation manages its Corporate Account.

## **Risk Management**

EDC provides financial services that allow Canadian exporters and investors to manage the risks they face while doing business internationally. In doing so, EDC does assume risks and must prudently manage these risks to ensure its long-term financial viability. In a transaction where one or more of these risks (including country risk, credit risk, interest rate risk or the size of the transaction) are considered beyond the risk capacity of the Corporation and inconsistent with ensuring its long-term financial viability, the Government may authorize EDC to undertake the transaction and effectively assume those risks itself provided that the transaction is in the national interest of Canada. In considering its authorization, the Government relies on EDC's risk assessment of the transaction. For each transaction, the Government sets aside an allowance for

potential losses in the fiscal framework. Allowances are adjusted annually by the Government for all financial exposures based on the risks associated with the transaction (country, credit rating, value of collateral, etc). In accordance with the Government's accounting policies, the value of loans, investments and advances made under Canada Account are adjusted in its financial statements by an allowance for credit losses to approximate their net realizable value.

#### **Management**

At the initial stages of a transaction that is eligible for Canada Account support, EDC seeks Ministers' approval-in-principle. Such approval allows the Corporation to indicate possible support to a company conditional on final approval of the Government. In the late stage, when the funding and the parameters of a transaction have been established, EDC seeks Ministerial Authorization to make a firm offer and/or to enter into an agreement.

Upon receipt of a Ministerial Authorization, EDC is responsible for coordinating and administering the transaction, which includes the execution of legal documents, the requesting and disbursement of funds and management of the repayment flows. EDC is required to maintain separate accounts for all disbursements, receipts and recoveries. All such receipts and recoveries are to be remitted to the CRF. However, under the Act, the Minister of Finance may authorize EDC to retain certain amounts from receipts and recoveries to meet expenses and overhead related to these transactions (see Note 6). The Minister, with the concurrence of the Minister of Finance, may also authorize EDC to take certain actions necessary or desirable for the management of assets and liabilities arising out of transactions.

EDC has entered into a Memorandum of Understanding with Global Affairs Canada which provides the mechanism whereby funding requests and remittances are made by EDC to the Government.

## **Eligibility**

Canada Account transactions must meet EDC's mandate to support and develop, directly or indirectly, Canada's export trade and Canadian capacity to engage in that trade and to respond to international business opportunities. Under Canada Account, the Government of Canada is able to support transactions that exceed the financial or risk capacity of EDC under its Corporate Account, but are deemed to be in the national interest.

In most cases, a transaction will first be considered and rejected by EDC under its Corporate Account prior to it being referred to the Minister of International Trade for consideration under Canada Account. The Government may request that EDC manage a transaction under Canada Account as was the case for the support provided to the automotive sector in 2009.

In addition to falling within EDC's mandate, the eligibility considerations applied to transactions considered under Canada Account include:

- EDC's customary lending or insurance criteria (Canadian benefits, financial and technical capability of the exporter, technical and commercial viability of the project, creditworthiness of the borrower);
- The Government's general willingness to consider the country risk in question and the creditworthiness of borrowers; and

- National interest considerations such as:
  - o economic benefits and costs to Canada, including the employment and revenues generated or sustained by the transaction;
  - o importance of the export market to Canada; and
  - o foreign policy implications, including Canada's bilateral relationship with the country in question.

### **Policy on Concessional Financing**

It is the policy of the Government that concessional financing (interest-free or low-interest rates and/or extended repayment-term financing), which in the past has been provided under Canada Account to match such financing available from other countries, is no longer to be provided. Nevertheless, Canada retains the right to offer matching terms within the parameters agreed upon in the Organization for Economic Co-operation and Development (OECD) "Arrangement on Guidelines for Officially Supported Export Credits", to ensure, where appropriate, that Canadian companies are not competitively disadvantaged by offers of such terms by other countries.

#### **Disclosure**

Information on current transactions is posted on EDC's website (www.edc.ca/disclosure) in accordance with the Corporation's Disclosure Policy.

#### Fiscal Year

All data contained in this report is presented on the basis of the Government's fiscal year which ends on March 31 and will therefore not directly compare to EDC's Annual Report, Corporate Plan and other corporate documents, which are prepared on a calendar-year basis.

## Management's Discussion and Analysis

## **Highlights**

The following are highlights of Canada Account activity during the fiscal year 2016-2017:

- We recorded a reversal of provision for credit losses on loans and loan guarantees of \$102 million mainly due to the change in Argentina's performance status from impaired to performing in 2016-2017.
- Remittances in principal, interest, lease revenue, claims recovered and fees, net of expenses, totalling \$312 million were made to the CRF by EDC.

## **Position against Statutory Limit**

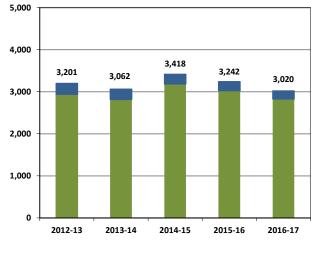
Section 24 of the Act allows Canada Account to have up to an aggregate of \$20 billion in contingent liabilities (i.e.: insurance policies, guarantees and other contingent arrangements), outstanding loan commitments to borrowers and outstanding principal amounts of obligations owed to the Corporation. The position against this limit at March 31, 2017 was \$3,020 million (March 2016 – \$3,242 million). Details of this position are as follows:

	Mar	Mar
(in millions of Canadian dollars)	2017	2016
Loans Receivable		
Concessional	654	671
Non-concessional	2,169	2,352
	2,823	3,023
<b>Contingent Liabilities and Notes Receivable</b>		
Loan guarantees	120	142
Notes receivable	67	65
Credit insurance	10	12
	197	219
Position Against Statutory Limit	\$3,020	\$3,242

## **Five-Year Summary**

Decreases in the position between 2012 and 2014 are primarily the result of loan repayments, as well as loan write-offs in 2013-2014. The higher position in 2014-2015 was a result of new loan disbursements to assume loans on behalf of the Canadian Wheat Board combined with foreign exchange translation. For both 2015-16 and 2016-17, the decrease to the position against the statutory limit is primarily due to repayments.

## Position Against Canada Account Statutory Limit Five-Year History (\$ in millions )



- Contingent Liabilities, Notes Receivable and Claims
- Loans Receivable

## **Concentration of Exposure**

The following reflects the country exposure where the risk resided as at March 31, 2017:

(in millions of Canadian dollars)	Concessional loans receivable	Non-concessional loans receivable	Loan guarantee	Notes receivable	Credit insurance	Total	%	2016 Total	%
Country									
United States	-	1,880	-	67	-	1,947	64	2,065	64
China	416	-	-	-	-	416	14	429	13
Iraq	-	125	-	-	-	125	4	133	4
Romania	-	-	120	-	-	120	4	142	4
Argentina	-	111	-	-	-	111	4	135	4
Turkey	93	-	-	-	-	93	3	94	3
Morocco	74	-	-	-	-	74	2	76	3
Other *	71	53	-	-	10	134	5	168	5
Total	\$654	\$2,169	\$120	\$67	\$10	\$3,020	100	\$3,242	100%

<sup>\*</sup> Includes 13 countries with exposures ranging from \$0.04 million to \$46 million.

## **Exposure by Currency**

(in millions of	Canadian dolla	rs)		Mar 2017				Mar 2016
Currency	Amount	CAD Equivalent	Exchange Rate	%	Amount	CAD Equivalent	Exchange Rate	%
USD	2,125	2,826	1.3299	94	2,312	3,002	1.2987	93
CAD	194	194	-	6	240	240	-	7
Total		\$3,020		100		\$3,242		100

The overall USD exposure decreased in the year primarily due to repayments on non-concessional loans.

## **Commercial and Sovereign Exposure**

			Mar			Mar
(in millions of Canadian dollars)			2017			2016
	Commercial	Sovereign	Total	Commercial	Sovereign	Total
Loans Receivable:						
Concessional	-	654	654	-	671	671
Non-concessional	1,892	277	2,169	2,030	322	2,352
	1,892	931	2,823	2,030	993	3,023
Contingent Liabilities and Notes Receivable:						
Loan guarantees	-	120	120	-	142	142
Notes receivable	67	-	67	65	-	65
Credit insurance	10	-	10	12	-	12
	77	120	197	77	142	219
Total	\$1,969	\$1,051	\$3,020	\$2,107	\$1,135	\$3,242
Percentage	65%	35%	100%	65%	35%	100%

The decrease in the commercial and sovereign loans receivable was due to regularly scheduled repayments tempered by foreign exchange translation as a result of the weaker Canadian dollar.

Loan guarantees also decreased due to regularly scheduled repayments on the underlying loans tempered by foreign exchange translation.

The following chart provides an additional breakdown of the commercial and sovereign exposures by industry and country:

(in millions of Canadian dollars)		Mar 2017		Mar 2016
	Total	%	Total	%
Commercial (by industry):				
Automotive	1,217	40	1,190	37
Aerospace	742	25	905	28
Extractive	10	-	12	-
	1,969	65	2,107	65
Sovereign (by country):				
China	416	14	429	13
Iraq	125	4	133	4
Romania	120	4	142	4
Argentina	111	4	135	4
Turkey	93	3	94	3
Morocco	74	2	76	3
Other	112	4	126	4
	1,051	35	1,135	35
Total	\$3,020	100	\$3,242	100

#### Debt Forgiveness/Debt Relief for Sovereign Loans Receivable

In 1996, the International Monetary Fund and the World Bank proposed that relief be given on the external debt of some of the world's most Heavily Indebted Poor Countries (HIPCs). This initiative was approved by member governments including Canada. The exposure relates to agreements in place prior to 1996. At March 31, 2017, Canada Account had loans receivable exposure eligible for debt relief or debt reduction to one HIPC totalling \$12.4 million or 1.2% of the sovereign loan portfolio (March 31, 2016 – \$12.1 million or 1.2%).

#### **Loan Portfolio by Interest Type**

(in millions of Canadian dollars)			Mar 2017			Mar 2016
	Fixed	Floating	Total	Fixed	Floating	Total
Concessional	647	7	654	664	7	671
Non-concessional	791	1,378	2,169	950	1,402	2,352
Total	\$1,438	\$1,385	\$2,823	\$1,614	\$1,409	\$3,023
Percentage	51%	49%	100%	53%	47%	100%

The fixed rate portfolio decreased by \$176 million due to regularly scheduled repayments tempered by foreign exchange translation.

#### Cash Flow Realized on Loans and Notes Receivable

The following table provides a summary of the interest and fees received on Canada Account loans and notes receivable. These cash flows were remitted to the CRF during the fiscal year net of the administration charge. Almost all of the revenue generated from interest receipts originates from non-concessional loans; as concessional loans have either low or zero interest rates.

(in millions of Canad		Mar 2017			Mar 2016	
	Average annual principal balance	Interest cash flow	%	Average annual principal balance	Interest cash flow	%
Concessional	663	_*	0.00%	696	_*	0.00%
Non-concessional	2,302	35	1.54%	2,532	70	2.77%
Total	\$2,965	\$35	1.19%	\$3,228	\$70	2.17%

<sup>\*</sup>Balances of less than \$0.5 million have been rounded to zero.

The decrease in the average principal balances was primarily due to regularly scheduled repayments tempered by foreign exchange translation. The decrease in interest cash flow received in 2017 is mainly due to a receipt of \$22 million in 2016 related to past due interest receivable as well as certain interest being capitalized in 2017.

## **Financial Arrangements Facilitated**

There were no financial arrangements facilitated greater than \$1 million to report for the fiscal year ending March 31, 2017 (March 31, 2016 – one loan for USD 14 million).

## **Canada Account Financial Statements**

## **Statement of Receivables**

as at (in millions of Canadian dollars)	Mar 2017	Mar 2016
Loans receivable (Note 3)	2,823	3,023
Notes receivable (Note 5)	67	65
Allowance for losses on loans *	(1,463)	(1,481)
Allowance for losses on accrued interest and fees	(1,155)	(1,254)
Unamortized discount on concessionary loans	(432)	(456)
Accrued interest and fees	1,160	1,126
Total	\$1,000	\$1,023

<sup>\*</sup> Includes allowance for losses on loan guarantees of \$1M (2016 - \$2M)

## **Statement of Contingent Liabilities**

as at	Mar	Mar
(in millions of Canadian dollars)	2017	2016
Loan guarantees (Note 7)	120	142
Credit insurance	10	12
Total	\$130	\$154

## **Statement of Revenue and Expenses**

for the year ended	Mar	Mar
(in millions of Canadian dollars)	2017	2016
Revenue:		
Loan interest and guarantee fees	73	66
Gain on foreign currency translation	87	99
Amortization of discount	24	25
<b>Total Revenue</b>	184	190
Expenses: Provision for (reversal of) credit losses on loans and loan		
guarantees	(102)	223
Administrative charges (Note 6)	8	4
Total Expenses	(94)	227
Net Income (Loss)	\$278	(\$37)

## Statement of Cash Flow (to)/from the Consolidated Revenue Fund

for the year ended	Mar	Mar
(in millions of Canadian dollars)	2017	2016
Remittances to CRF by EDC:		
Principal	(285)	(258)
Interest, premiums and fees	(35)	(70)
Administrative charges	8	4
Total remitted to the CRF	(312)	(324)
Received from CRF by EDC:		
Principal	-	16
Total received from the CRF		16
Net cash remitted to the CRF	(\$312)	(\$308)

Note: All funds received by EDC in respect of Canada Account transactions (loan repayments, interest payments, fees, premium payments, etc.) are remitted by EDC to the CRF net of the expenses and overhead of the Corporation arising out of those transactions.

#### **Notes to the Financial Statements**

### **Note 1: Mandate and Authority**

EDC was established for the purposes of supporting and developing, directly or indirectly, Canada's export trade, domestic trade and Canadian capacity to engage in either of these trades and to respond to international and domestic business opportunities. Pursuant to Section 23 of the Act, the Minister, with the concurrence of the Minister of Finance, may authorize the Corporation to undertake certain financial and contingent liability transactions that are considered to be in the national interest. These transactions or classes of transactions and the legislative authorities that underlie them have come to be known collectively as the "Canada Account". Such transactions can include business in all of EDC's product categories (financing, credit insurance, financial institutions insurance, contract insurance and bonding, and political risk insurance) other than investments. The Corporation is responsible for ensuring that Canada Account transactions are administered appropriately. Accounts for these transactions are maintained separately from the Corporation's accounts and are consolidated annually as at March 31 with the financial statements of the Government, which are reported upon separately by the Government and audited by the Auditor General of Canada.

The Act allows Canada Account to have up to an aggregate of \$20 billion in contingent liabilities (i.e.: insurance policies, guarantees and other contingent arrangements), outstanding commitments to borrowers and outstanding principal amounts owed by borrowers. The position against this limit, determined in accordance with the requirements of the Act, was \$3,020 million at March 31, 2017 (March 31, 2016 – \$3,242 million).

#### **Note 2: Summary of Significant Accounting Policies**

#### Loans Receivable

Loans receivable are carried at historical cost and include capitalized interest and fees.

Accrued interest is recorded on the contractual basis of the underlying loan. It includes accrued interest and fee revenue on all loans, including loans in default and/or those where there is no expectation of collectability.

Loan interest income is recorded on an accrual basis for the purposes of presentation in the Statement of Revenue and Expenses. It includes accrued interest and fee revenue on all loans, with the exception of loans in default where collectability is not reasonably assured.

Consolidated information presented in the *Public Accounts of Canada* is prepared in accordance with criteria outlined in the Receiver General Manual (Chapter 15 – Public Accounts Instructions) and excludes amounts of capitalized interest and fees from total loans receivable.

#### **Allowance for Losses on Loans**

Allowances for Canada Account exposures are annually estimated by the Department of Finance and the Treasury Board Secretariat and recorded by Global Affairs Canada.

#### **Translation of Foreign Currency**

All loans receivable, loan commitments, contingent liabilities and claims paid and outstanding denominated in foreign currencies are translated into Canadian dollars at the exchange rates prevailing at the end of the fiscal year. Income and expenses are translated at either daily or monthly average exchange rates in effect during the year. Exchange gains and losses resulting from the translation of foreign currency balances and transactions are recognized in the statement of revenue and expenses during the fiscal year.

#### **Note 3: Loans Receivable**

The following table shows the contractual maturity of loans receivable by concessional and non-concessional loans.

(in millions of Canadi	an dollars)		Mar 2017	Mar 2016		
Fiscal	Concessional	Non- concessional	Total	Concessional	Non- concessional	Total
Past Due	-	1,163	1,163	-	1,144	1,144
2016/17	-	-	-	31	302	333
2017/18	33	276	309	32	280	312
2018/19	33	260	293	31	258	289
2019/20	33	267	300	32	190	222
2020/21	33	97	130	33	72	105
2021/22	33	27	60	33	29	62
2022/23	33	15	48	33	14	47
2023/24	34	15	49	33	15	48
2024/25 and beyond	422	49	471	413	48	461
Total	\$654	\$2,169	\$2,823	\$671	\$2,352	\$3,023

#### **Note 4: Past Due Receivables**

The following table provides a breakdown of principal, interest and fees in arrears at the end of the fiscal year. The \$57 million increase in past due receivables was due to additional interest and fees accruing on past due principal and the impact of the weakening of the Canadian dollar.

(in millions of Canadian dollars)			Mar 2017			Mar 2016
	Commercial	Sovereign	Total	Commercial	Sovereign	Total
Past due principal	1,150	13	1,163	1,132	12	1,144
Past due interest and fees	928	167	1,095	908	149	1,057
Total	\$2,078	\$180	\$2,258	\$2,040	\$161	\$2,201

#### **Note 5: Notes Receivable**

Notes receivable represent promissory notes issued and due from the borrower in an aggregate amount equal to 6.67% of the loans in the automotive industry. These notes accrue interest which is payable at each interest payment due date or capitalized to the remaining note balance.

#### **Note 6: Canada Account Administrative Charges**

Pursuant to Section 23(5) of the Act, the Corporation is authorized by the Minister of Finance to retain from any receipts and recoveries an amount, as the Minister of Finance considers to be required, to meet the expenses and overhead of the Corporation arising out of Canada Account transactions. In 2016-2017, \$3 million (2015-2016 – \$4 million) was retained to meet the general expenses and overhead of the Corporation arising out of Canada Account transactions. Additionally, Canada Account incurred \$5 million of legal expenses related to efforts to recover losses from loans to the auto sector.

#### **Note 7: Loan Guarantees**

Loan guarantees are issued to cover non-payment of principal, interest and fees due to banks and financial institutions providing loans to borrowers. Calls on guarantees result in the recognition of a loan asset on the balance sheet and become a direct obligation of the borrower.

#### **Glossary of Financial Terms**

**Accrued Interest** - Interest earned but not yet paid under a loan or other interest-bearing instrument calculated from the later of the disbursement date or the date of the last interest payment.

**Allowances** - The allowance for losses on loans, loan commitments and guarantees represents management's best estimate of probable credit losses.

**Average Annual Principal** - The average outstanding loans and notes interest-bearing receivable held during the fiscal year. Conversion is done using the average foreign exchange rate for the same period.

Concessional Loans - Loans which are interest free or at below-market interest rates and/or have extended repayment terms. On rare occasions a normal loan can be combined with a concessional loan to achieve an overall concessionality level of at least 35%, a level within the tied aid disciplines of the OECD "Arrangement on Guidelines for Officially Supported Export Credits".

Consolidated Revenue Fund - the aggregate of all public moneys that are on deposit at the credit of the Receiver General.

**Contingent Liability** - Potential debt which arises from past events and may become an actual obligation if certain events occur or fail to occur. Contingent liability is also referred to as insurance policies and guarantees outstanding.

**Corporate Account** - Financing and contingent liability transactions undertaken by EDC for its own account. These transactions are maintained separately from Canada Account.

**Contract Insurance and Bonding** – An insurance policy that provides cover for sales on exposure terms usually greater than one year and includes export credit insurance and guarantees, performance guarantees and surety, extending cover for risks inherent in performance related obligations.

**Credit Insurance** - An insurance policy that protects insured Canadian businesses from commercial and political risks related to export transactions with credit terms of up to 360 days.

**Debt Forgiveness/Debt Relief** - An agreement whereby some or all of a country's sovereign debt obligations are forgiven or deferred for payment at a later date.

**Financial Institutions Insurance** - Insurance provided to Canadian financial institutions that covers their foreign bank and foreign buyer counterparty risk in business transactions.

**Financing** - An arrangement that has the effect of extending credit or providing an undertaking to pay money.

**Guarantee** - An undertaking that the payment of a debt obligation shall be duly met. A guarantee is a contingent liability for the guarantor.

**Interest Rate Risk** - The risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

**Interest Cash Flow** - Interest payments earned, received and remitted to the CRF during the fiscal year.

**Investments** - The ownership interest EDC may hold in an entity via venture capital and private equity investments.

**Loan Commitments** - The portion of a loan that has been offered and accepted but not yet disbursed.

**OECD "Arrangement on Guidelines for Officially Supported Export Credits"** - An agreement between most Organization for Economic Cooperation and Development (OECD) member countries which sets maximum repayment terms, minimum interest rates and other conditions for official export credit support to minimize trade distortions.

**Political Risk Insurance** - An insurance that protects the insured from specific political risks including: transfer of funds; expropriation; war, revolution or insurrection. It covers investments made in the form of equity, loans, guarantees, assets and services.

**Provisions** - A charge against current income to establish and maintain an allowance against loan losses.

**Public Accounts of Canada** - The report of the Government prepared each fiscal year by the Receiver General in which the transactions of all departments and agencies are summarized.

**Sovereign Loans** - Loans for which the financial and repayment risk is that of a sovereign government.